Blazing Trails through the Jungle of Local Food Regulations

A project of Minnesota Institute for Sustainable Agriculture, Renewing the Countryside, and Minnesota Farmers' Market Association

Funded by:

North Central Sustainable Agriculture Research & Education Program (NCR-SARE)



Who We Are

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Who Is Helping Us

Local Food Advisory Committee

Minnesota Department of Health

- Food, Pools, and Lodging Section
- Statewide Health Improvement Partnership

Minnesota Department of Agriculture

- Food and Feed Safety Division
- Dairy and Meat Inspection Division



Why This Project?

 All three of us have worked with local food systems in Minnesota for many years, and have witnessed and experienced confusion about regulations.

 We have seen good ideas struggle and sometimes fail because of confusion and misinformation about regulations.

 Knowledge is power! We have knowledge to share.



Why Now?

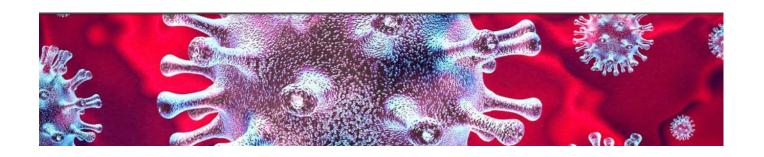
- We have funding from the Sustainable Agriculture Research & Education Program of USDA
- We have a collection of useful materials created over the past 5 years with assistance from the MN Department of Agriculture and MN Department of Health
- Local food is in demand, innovative food business models are multiplying, and understanding of regulations needs to catch up.



What We Will Do:

- Train farm educators, food system advocates and educators, and leaders in the agriculture and food communities on the basics of regulation of local food enterprises and systems
- Provide reference materials and a PPT presentation to trainees so they can become resource people in their communities
 - Printed binder + flash drive containing key reference materials





Regarding the COVID-19 Crisis:

- This presentation trains to the law as it stands.
- During the COVID-19 crisis, MDA is exercising enforcement discretion around some activities that help reduce physical contact between people.
- Enforcement discretion is limited, and won't last forever. Food businesses need to be prepared to follow the laws that exist.

What Topics Will We Cover?

- The landscape of food regulation: federal, state, local (statute & rule)
- Exclusions and exemptions from licensing
- Jurisdiction among regulatory agencies for licensing and inspection
- License types issued by MDA
- License types issued by MDH
- Delegation authorities
- Food Innovation Team





What this IS:

Information about how to navigate the regulations that exist and how to find help if you're stuck

What this is NOT:

Advocacy to change laws, complain about the laws, or figure out how to circumvent the laws





What this IS:

Information to increase your awareness and understanding of how and when to ask questions

What this is NOT:

You won't know everything about the details of the law at the end of this training.



Where and When?

All 87 counties in Minnesota

Tribal Nations

January 2019 through August 2020



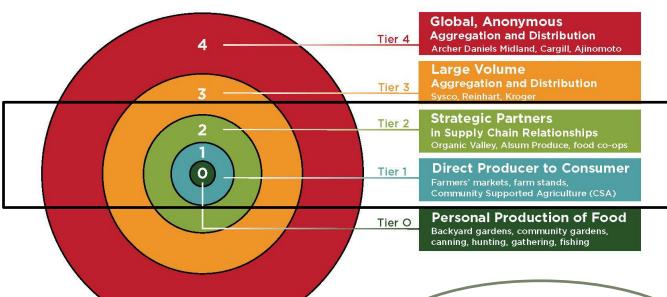








Reference Materials



Tier 1 & Tier 2 are what we will cover

Center for Integrated Agricultural Systems, University of Wisconsin. 2010.



Reference Materials For Farmers:

SELLING MINNESOTA

AGGREGATION OF FARMERS' PRODUCE

This fact sheet is for Minnesota farmers or others who want to collect products from farmers and distribute those products to buyers. The fact sho bution of multiple farmers' products to individua

Definitions

Aggregator. An aggregator is an individual or business entity that collects and distributes product from multiple sources. Some examples of aggregators of farmers' produce: a farmers' market, a food hub, a distributor, or an individual farmer who does the product marketing for several other farmers.

food for sale; disp food; or supplyin the conduct of ar carrying food in a whether done or or through others

Product of the 13 Section 7. (htt **SELLING MINNESOTA PRODUCE**

This fact sheet is for Minnesota farmers who want to sell produce they raise. The fact sheet covers regulations for ways for farmers to sell their produce to individual consumers or to food facilities in Minnesota.

accuments/2013/11/21/2013-28 standards-for-the-growing-harcesting-packing-and-holding-of-produce-for-human-consumption#p-2070

Definitions

eGMPs: Current Good Manufacturing Practices, described in the Food Safety Modernization Act

http://www.fda.gov/Food/ GuidanceRegulation/ GuidanceDocumentsRegulatory Information/ucm525201.htm

Food facilities: restaurants, caterers school food service, institutions, day hospitals, health care facilities, food shelves and food banks, grocery stores, food markets, cooperative food stands, mobile food units

documents/2015/11/27/2015-28159/ Approved Source

SELLING MINNESOTA

SHELL EGGS



This fact sheet is for Minnesota farmers, small-flock owners, and local food entrepreneurs who want to sell eggs. The fact sheet covers regulations for sales of eggs from your own flock of any size, as well as for sales or distribution of eggs collected from other flocks than your own.

Definitions

Eggs: Eggs from any species defined as "poultry" in Minnesota. "Poultry" ns domesticated fowl, including chickens, waterfowl, and game birds except doves and pigeons, which are bred for the primary purpose of producing eggs or meat.

Minnesota Rules 1520.5200 Subpart 21, https://www.revisor.leg.state mn.us/rules/?id=1520.5200

Food facilities: restaurants, caterers, school food service, institutions, day

SELLING MINNESOTA

MEAT PRODUCTS

Constitution of the State of Minnesota, Two types of locations



This fact sheet is for Minnesota farmers who want to sell meat they raise on their own farm. The fact sheet covers regulations for all of the ways for farmers to sell their meat to individual consumers or to food facilities in Minnesota

Definitions

shelves and food banks,

stores, food markets, co

food stands, mobile food

processors and manufac

Minnesota Rules 4626 0

35 and 36, https://www.r state.mn.us/rules/?id=46.

MDA: Minnesota Depa

Agriculture, http://ww

Food facilities: restaurants, caterers

7, https://www.revisor.mn.gov astitution/#article 13

Two Types of Customers

Minnesota Statute 28A 15 Subd. 2

APPROVED WATER SUPPLY



This fact sheet is for Minnesota rural and on-farm food business owners. All water used in food service or food manufacturing must come from an approved source.

lot of people coming around?

Public water supply.

If your farm or rural business location

is already on a municipal or other type of public water supply, that

is considered an approved sourc

is considered an approved source. Note: While the public water supply

Minnesota laws on water source:

Minnesota Rules 4626,0980 http://www.revisor.leg.state.mn.us/

rules/?id=4626.0980 Minnesota Rules 4720

http://www.revisor.leg.state.mn.us/

Minnesota Rules 4725

rules/Pid=4725

construction code in place at the time the well was installed, and isolation distances have been maintained. If private well. private well. your days of operation and number of your days of operation and number of people present per day are more than 25 people on 60 days per year, see the sidebar: "What if my on-farm food business really takes off and I have a

If your farm or rural business is not connected to a public water supply, you can, as part of the licensing process, request approval of a private well on the property as an approved source of water. The well must meet the Well Code in order to be approved. Key components of the approval process are onsite inspection review of well construction records, submission of water test results, and verification of isolation distances.

Onsite Inspection

SELLING MINNESOTA POULTRY PRODUCTS

The fact sheet covers regulations for all of the ways for farmers to sell their poultry to individual consumers or to food facilities in Minnesota.

Definitions

Food facilities: restaurants, caterer school food service, institutions, day cares, community centers, churches, hospitals, health care facilities, food shelves and food banks, grocery stores, food markets, cooperatives. food stands, mobile food units warehouses, and wholesale food processors and manufacturers.

ota Rules 4626.0020 Subp Minnesota Banes 4020. 35 and 36, https://www.recisor.leg. state.mn.us/rules/?id=4626.0020

MDA: Minnesota Department of Poultry: "Poultry" means

Constitution of the State of Minnesota, Article 13, Section 7. https://www.revisor.mn.gov stion/Hasticle 12 Min Statute 28A.15 Sulsd. 2, https:// serve revisor leg state mn su/

statutes/?id=28A-15 Sell; sale: "Sell" and "sale" mean

keeping offering or exposing for sale, use, transporting transferring, negotiating soliciting or exchanging food; having in possession with intent to sell, use, transport, negotiate, solicit, or exchange food; storing, manufacturing, producing, processing packing, and holding of food for sale; dispensing or giving food: or supplying or applying food in the conduct of any food operation or carrying food in

aid of traffic in food whether done or

Two types of customers: permitted in person or through others.

Individuals: These are const who will serve the product to

Two types of locations

In the context of poultry

"Farm Premises" refers to your own acreage that you farm. Any booth, stand, or vehicle set up away from your farm acreage is not your farm

marketing and sales:

for sale of poultry:

Anythere else

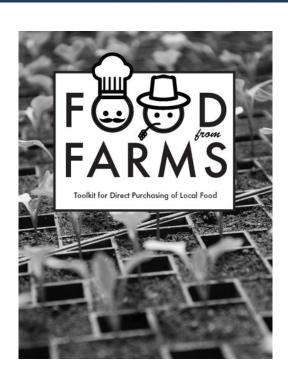
http://www.misa.umn.edu/publications



Reference Materials For Buyers:



Approved Sources of Meat and Poultry for Food Facilities





Sale of Locally Raised Eggs to Food Facilities



Selling or Serving Locally Grown Produce in Food Facilities





Reference Materials: Foraging







Reference Materials: Cottage Food





Cottage food producer food safety training





MINNESOTA COTTAGE FOODS LAW

Minnesota Statute 28A.152 Cottage Foods Exemption Effective July 1, 2015

NON-POTENTIALLY HAZARDOUS FOODS



Reference Materials: Other Products



PET FOOD PROGRAM



https://www.mda.state.mn.us/food-feed/what-raw-milk

https://www.mda.state.mn.us/food-feed/pet-food-program





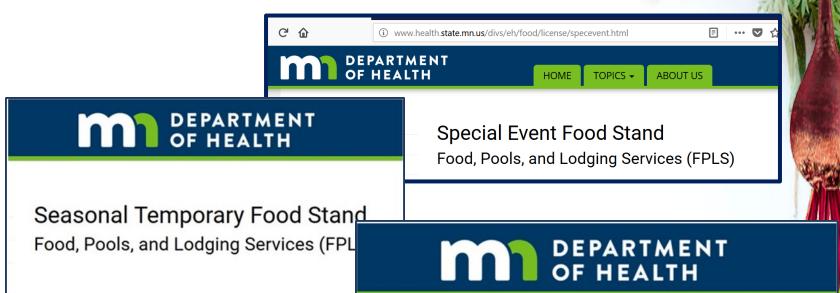
Reference Materials: FSMA Produce Safety Rule







Reference Materials: Food & Beverage Service



Seasonal Permanent Food Stands Plan



s, and Lodging Services (FPLS)

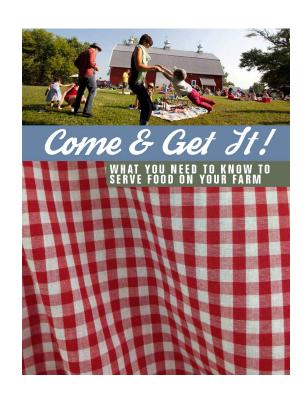
Mobile Food Unit

Food, Pools, and Lodging Services (FPLS)





Reference Materials: Food & Beverage Service



http://www.misa.umn.edu/publications





For Food Manufacturers



Learn About *

Courses and Events

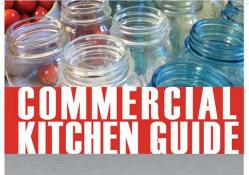
Connect ▼

For food processors

<u>Home</u> > <u>Food, health and nutrition</u> > <u>Food safety</u> > For food processors

Becoming a licensed food processor – acidified foods

There are several steps to becoming licensed to start your acidified food processing business. Different people and organizations are involved in different steps.



Wholesale Food Processor/Manufacturer



https://extension.umn.edu/food-safety/food-processors





Reference Materials: For Food Businesses









Office Information

The Revisor's Office is a nonpartisan office of the Minnesota Legislature. The office provides confidential drafting services of legislative and administrative documents. Since its founding in 1939, the office has served as the compiler of Minnesota Statutes and is the official publisher of Minnesota Statutes, Laws, and Rules.

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revisor.mn.gov/employment/#mnleg





Revisor of Statutes

@MNRevisor

Minnesota Statutes 2018 have been pu

The landscape of food regulation: federal, tribal, state, local (statute & rule)





Food:

"Food" means every ingredient used for, entering into the consumption of, or used or intended for use in the preparation of food, drink, confectionery, or condiment for humans or other animals, whether simple, mixed, or compound; and articles used as components of these ingredients.

M.S. 34A.01 Subdivision 4
https://www.revisor.mn.gov/statutes/cite/34A.01





Sell/Sale:

"Sell" and "sale" mean keeping, offering, or exposing for sale, use, transporting, transferring, negotiating, soliciting, or exchanging food; having in possession with intent to sell, use, transport, negotiate, solicit, or exchange food; storing, manufacturing, producing, processing, packing, and holding of food for sale; dispensing or giving food; or supplying or applying food in the conduct of any food operation or carrying food in aid of traffic in food whether done or permitted in person or through others.

M.S. 34A.01 Subdivision 12 https://www.revisor.mn.gov/statutes/cite/34A.01





Definitions:

Food = Every ingredient involved in something humans will eat or drink

Sell/Sale = Any time food changes hands in any way

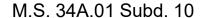




Definitions:

Person = Any individual, firm, partnership, cooperative, society, joint stock association, association, company, or corporation and includes any officer, employee, agent, trustee, receiver, assignee, or other similar business entity or representative of one of those entities.

Individual = An actual flesh-and-blood human being



https://www.revisor.mn.gov/statutes/cite/34A.01





Phrases not defined in Minnesota statute:

"Regularly Engaged in Food Business"

"Community Event"

"Point of Sale"

*** If you run into unknowns, there is help! We'll talk about the Food Innovation Team in a bit.





Abbreviations:

CFR = Code of Federal Regulations

CGMP = Current Good Manufacturing Practices

PMO = Pasteurized Milk Ordinance





More Terms:

Approved = MN Rules 4626.0020 subpart 4

Exemption = given in statute

Exclusion = carved out of statute





Federal Law:

USDA

Pure Food and Drug Act (1906)

Meat Inspection Act (1906)

Poultry Products Inspection Act (1957)





Federal Law: FDA

Pasteurized Milk Ordinance (1924)

Food, Drug, and Cosmetic Act (1938)

Food Safety Modernization Act (2011)





Food Safety Modernization Act (2011) 7 parts:

- * Produce Safety
- * Preventive Controls for Human Food
- * Preventive Controls for Animal Food
- * Sanitary Transportation of Food
- * Foreign Supplier Verification
- * Accredited Third-Party Certification
- * Intentional Adulteration of Food





Creamery Journal, 1907 – Wheeler McMillan Inspector Under the Act

"Where are you going, my pretty maid?" I'm going a-milking, sir," she said. "Dear maiden, I'd like to disclose the fact, That I'm an inspector under the Act. So pray remain, for I want to know A thing or two before you go. Nay, pretty maiden, you must not weep; How far away are the pigs you keep? And what percentage of butter-fat Does your moo-cow yield? Pray tell me that. And how is the health of your pretty pet; Has it anthrax, cancer, blackleg, garget? Has your sister measles or whooping cough; Is the water clean in the drinking trough? I pray thee answer these questions of fact, For I'm an inspector under the Act. With the fierce bacilli also I cope By means of my powerful microscope. Excuse me, I must examine your hand, Purely official, you understand."

--accessed from Living History Farms website https://www.lhf.org/2011/09/pasterization-and-regulation/





Federal Law:

USDA:

meat, poultry, eggs

 MN can be stricter than, but not less strict than USDA

Stricter in MN:

- "Amenable" farm-raised game species
- Fewer types of exemptions for on-farm poultry processing





Federal Law:

FDA:

fish, shellfish, snails, crickets, milk, all other food...

...unless a wholesale food product contains more than 2% meat. Then it's USDA.





State Statute

- no variances

State Rule

- variances allowed

Minnesota Rule 4626: Minnesota Food Code

Crossing State Lines? FDA or **USDA**



Sovereign Nations

In general (may be exceptions):

- Trust Land: Activities subject to tribal law
- Fee Land & Privately Owned: Activities subject to federal, state, and local laws
- Gray area: When a food product is made on trust land but sold elsewhere





Sovereign Nations

Model Ag & Food Code:

https://www.tribalfoodcode.com/





Local Ordinances

- variances
- conditional use permits
- zoning

Best Practices

- GAP



License vs. Inspection

Legal authority of MDA to inspect: M.S. 31.04

Legal authority of MDA to enforce: M.S. 34A.04

Legal authority of MDH to <u>inspect and enforce</u>: M.S. 157.20

Inspection authority flows to delegated authority if specified in the contract for the delegated authority





M.S. 31.04 For purposes of enforcement of the Minnesota Food Law, the commissioner, or any of the commissioner's authorized agents, is authorized upon presenting appropriate credentials to the owner, operator or agent in charge:

(1) to enter at reasonable times any factory, warehouse, or establishment in which food is manufactured, processed, packed or held for introduction into commerce or after such introduction or to enter any vehicle being used to transport or hold such food in commerce;

(2) to inspect at reasonable times and within reasonable limits and in a reasonable manner such factory, warehouse, establishment or vehicle and all pertinent equipment, finished and unfinished materials, containers and labeling therein; and to obtain samples necessary to the enforcement of the Minnesota Food Law; and

(3) to have access to and to copy all records of carriers in commerce showing the movement in commerce of any food or the holding thereof during or after such movement, and the quantity, shipper and consignee thereof; provided, that evidence obtained under this clause shall not be used in a criminal prosecution of the person from whom obtained; and provided, further, that carriers shall not be subject to the other provisions of the Minnesota Food Law by reason of their receipt, carriage, holding, or delivery of food in the usual course of business as carriers.



M.S. 34A.04 Subdivision 1.Enforcement required.

(a) The commissioner shall enforce this chapter and chapters 28, 28A, 29, 30, 31, 31A, and 34. To carry out the enforcement duties under these chapters, the commissioner may, upon presenting appropriate credentials, during regular working hours and at other reasonable times, inspect premises subject to the commissioner's enforcement and licensing authority; require information from persons with information relevant to an inspection; and inspect and copy relevant papers and records, including business records.





M.S. 157.20

Subdivision 1.Inspections.

It shall be the duty of the commissioner to inspect, or cause to be inspected, every public pool, food and beverage service establishment, hotel, motel, lodging establishment, or resort. For the purpose of conducting inspections, the commissioner shall have the right to enter and have access thereto at any time during the conduct of business.

Subdivision 3.Orders.

When, upon inspection, it is found that the business and property so inspected is not being conducted, or is not equipped, in the manner required by the provisions of this chapter or the rules of the commissioner, or is being conducted in violation of any of the laws of this state pertaining to the business, it is the duty of the commissioner to notify the person in charge of the business, or the owner or agent of the buildings so occupied, of the condition found and issue an order for correction of the violations. Each person shall comply with the provisions of this chapter or the rules of the commissioner. A reasonable time may be granted by the commissioner for compliance with the provisions of this chapter.



Keeping our presentation on track:

Some things are relevant

to Local Food Businesses

But we're not going to talk about them





Taxes?

Visit MN Dept of Revenue Website to find fact sheets

www.taxes.state.mn.us

Fact Sheet # 148: Selling Event

www.revenue.state.mn.us/businesses/sut/factsheets/FS148.pdf





Taxes?

Fact Sheet #102D

Industry Guide: Prepared Food

www.revenue.state.mn.us/businesses/sut/factsheets/FS102D.pdf





Insurance? Business Structure?

Find info for farm-based enterprises:

Secretary of State
Farm Commons
FLAG
Ag Law Ctr @ Drake University
Public Health Law Center/Mitchell-Hamline
Great Lakes Indigenous Law Center





Quiz:

- When were the first federal food laws enacted?
- What's the most recent federal food law?
- What was the main original reason for pasteurizing milk?
- What is food?
- What food exchanges are not considered a "sale?"







Does Safe = Licensed?

Does Licensed = Safe?

Not always!

Locally-grown <u>product of the farm</u> is an **approved source** of food without being licensed.



Exclusions from Licensing



Exclusion from Licensing

Product of the Farm

State of Minnesota Constitution, Article 13, Section 7

MN Statute 28A.15 Subd. 2:

https://www.revisor.mn.gov/statutes/cite/ 28A.15





Product of the farm is NOT an exclusion from food safety requirements!

- Follow CGMPs
- Adequate facility
 - * Not a private residence
 - * Not used for personal activities





People can sell their own product of the farm or garden to any buyer, including food facilities, with no license.

- Has to be from their owned or rented property (any size or configuration)
- No off-farm ingredients added

Cultivated
mushrooms
grown in a
growth chamber
in seller's
basement =
product of the
farm.

Herbs grown in a 6' x 6' raised bed in seller's backyard = product of the farm.





- Meats with no added ingredients
- Poultry products with no added ingredients
- Shell eggs
- Fruits
- Vegetables
- Edible flowers
- Cultivated Mushrooms
- Herbs
- Nuts
- Grains
- Dry beans
- Honey
- Maple syrup
- Wild foraged foods from own property





- Meats with no added ingredients
- Poultry products with no added ingredients

Shell eggs

Why are these items blue?

Because regulations for sale of these items depend on your buyer and on where you sell.





- Meats with no added ingredients
- Poultry products with no added ingredients
- Shell eggs

If you are selling to a food business:

- the meat or poultry must be processed under inspection (USDA or Minnesota Equal-To)
- shell eggs have grading, candling, & labeling requirements.



Locally raised meats and poultry are legal for food facilities to use if slaughtered and processed under continuous (daily) inspection. Two options:

- USDA (can cross state lines)
- Minnesota Equal-To (can be sold within MN)

http://misadocuments.info/LFAC local meat.pdf

If you buy an animal out of the sales ring at a livestock auction

... and take it straight to a butcher for your meat sales

...is that really product of your farm?

Livestock dealers are required to have a license to buy & sell animals. The dealer license is not required for:

"...persons engaged in the business of farming, when purchasing livestock for breeding or herd replacement purposes or feeding programs, and when selling the livestock they have owned and raised, fed out or fattened for slaughter in their specific farming program."

M.S. 17.03 Subdivision 7(b)

USDA inspection "bugs"





Minnesota Equal-To Inspection "bug"



Meat & Poultry



"Non-amenable" species:

- bison
- cervidae (elk, deer)
- rabbit
- guinea pig
- pheasant

Kosher or Halal Processing

- Religious bodies must approve the slaughterer to conduct slaughter according to their requirements.
- The slaughterer must submit an application to MDA or USDA that includes a certificate of approval from their religious body.
- The slaughterer must pass a visual inspection of their slaughter technique on the kill floor of a processing plant. They must be able to accomplish humane slaughter with their technique.

Wild-harvested game cannot be sold in commerce because it doesn't get a pre-slaughter inspection.*

*May be exceptions in some tribal settings.

Farm-raised dangerous animals (elk, bison, bull) can have antemortem inspection on-farm. The inspector witnesses the whole process of killing and transport to the plant. Animal carcass must be left intact & delivered to plant within a limited period of time (1 hr).



Donated meat has to be eligible to be sold to a food facility;

UNLESS it's the Venison Donation Program

 Venison donation program – set up through DNR with cooperation from MDA specifically for donation to nonprofit food assistance programs

M.S. 17.035 venison donation





OR donation of traditional Native American foods to a food service program in a public facility

- Wild-harvested wild game or fish can be donated to food service programs that serve primarily (more than 50%) Native Americans.
- It is the food service's responsibility to verify the donated game is wholesome and was handled in a sanitary manner.



OR donation of wild-harvested wild game to a registered charitable organization.

 The donor of the game must provide a receipt documenting the gift of the game to the receiving organization

 The game meat must be received and processed in an MDA-licensed facility; and handled, stored, prepared, and served according to all sanitary requirements in licensed facilities.



Product of the Farm Shell Eggs

Locally raised shell eggs are legal for food facilities to use. Eggs are product of the farm if sold by the farmer who owns the egg-layer flock, and can be handled and sold by others with the proper licensing from MDA and/or registration from USDA.

Product of the Farm Shell Eggs

Health care facilities may be an exception. Pasteurized eggs are required for some uses at health care facilities because their patients or residents are defined as "highly susceptible populations."

Product of the Farm Shell Eggs Shell Eggs

DEPARTMENT OF AGRICULTURE	F 625 ROBERT S WWW.MDA.ST	TREET NORTH, ATE.MN.US	SAINT PAUL, M	N 55155-2538	
DAIRY AND MEAT INSPECTION DIVISION, PHONE: 651-201-6300, FAX: 651-201-6116					
Egg Grading and Sales for Slaughter and Sales Direct				ensing Pou	ltry
Date of Application: Establishment E-mail:					
Name of Applicant:					_
Address:					
City:		State:	Zip:		
Establishment Phone:		Establishmen	Establishment Fax:		
Name / Title		Present Home Address			
that we are limited to the number of poultry we can sell and that the poultry products must only be sold from our farm. Type an "X" in the appropriate box. Selling less than or equal to 1,000 poultry per calendar year Selling between 1,000 and 5,000 poultry per calendar year Selling between 5,000 and 20,000 poultry per calendar year Candling and grading shell eggs for sales to restaurants, grocery stores, or farmer's markets.					
Agreement and Certification When an exemption is granted by the Minnesota Department of Agriculture to sell eggs without a food handler license, I (we) agree to conform to Minnesota Statutes Section 29 and Minnesota Rules 1520 in regard to the candling, grading and handling of eggs. We have a copy of the appropriate rules and regulations and will strictly adhere to them. I (we) are aware that any violations of state requirements may cancel this exemption.					
Signature and Title of Owner, Partner, or Authorized Officer making this application:					
Applicately Cinnet		Title			
Applicant's Signature		ricie			
Printed Name		Date			
To Be Completed by MDA Date Received					
Signature of Area Supervisor Date					
In accordance with the Americans with Disabilities Act, the calling 651-201-6000. TTY users can call the Minnesota R					AG-02433 6/12/17

Small Flock Egg Producer Registration Form

http://mda.state.mn.us/sites/default/files/2018-05/ag02433eggx_0.pdf



Questions about meat, poultry, or shell egg sales to food facilities?





- Meats with no added ingredients
- Poultry products with no added ingredients
- Shell eggs

If you are selling to individuals at a farmers' market:

- The meat must be processed under inspection
- The poultry can be processed under inspection OR on the farm in an approved facility, and labeled as PL-exempt.
- shell eggs have grading, candling, & labeling requirements.



Whole Chicken
Exempt PL 90-492
Smith Poultry
1234 Pasture Road
Anytown, MN 5555

Safe Handling Instructions

Some food products may contain bacteria that could cause illness if the product is mishandled or cooked improperly. For your protection, follow these safe handling instructions:



Keep refrigerated or frozen. Thaw in refrigerator or microwave.



Keep raw meat and poultry separate from other foods. Wash working surfaces (including cutting boards), utensils, and hands after touching raw meat or poultry.



Cook thoroughly.



Keep hot foods hot. Refrigerate leftovers immediately or discard. Farmers can process chicken on their own farms, without a license, under approved sanitary conditions, for sale to individual end consumers.



Storage & Transport Requirements for meat, poultry, and eggs at farmers' markets:

Meat & Poultry – frozen, 0°F -- fresh, 41°F + date-marking

Shell Eggs – 45°F





Questions about meat, poultry, or shell egg sales at farmers' markets?





- Meats with no added ingredients
- Poultry products with no added ingredients
- Shell eggs

If you are selling to an individual customer who comes to your farm:

- Meat <u>packages</u> must have been processed under continuous inspection
- Poultry can be inspected, or processed on the farm
- Eggs need not be candled, graded, or labeled





Custom-Exempt Sales

Meat or poultry, sold prior to slaughter and processed at a licensed & permitted Custom-Exempt facility

- The customer gives their cutting & processing instructions to the custom-exempt facility.
- The customer can choose to have ingredients added such as spices, and special processes such as smoking.



Custom-Exempt Sales

Packages go to the customer and are labeled "Not for Sale" or unlabeled.







Wild foraged foods

* Wild Mushrooms can qualify as product of the farm if harvested on the seller's owned or rented property, BUT the seller must have their certificate of training in wild mushroom identification and be registered with the MN Department of Agriculture.

* Herbs, edible flowers, nuts, other edible plants or portions of plants can qualify as product of the farm if harvested on the seller's owned or rented property.





Wild foraged foods

If you're harvesting wild foods on land you don't own or rent, you need a food handler license for the sale of those products.

If public land or public waters, Natural Resources agency permit may be required (state or tribal)





Processed Product of the Farm?



Can include <u>processed</u> fruits & vegetables

2 triggers end product of the farm status & require a license:

- 1. Sold by someone other than the farmer who grew it.
- 2. Added off-farm ingredients.

Processing is NOT a trigger to require a license (but maybe an inspection, commercial-grade facility, food safety plan, and other requirements)





Making vegetables presentable for sale is not "Processing"

Farmers and gardeners can always do these tasks, using potable water, meaning water that is safe to drink.

- Trim roots
- Trim tops
- Wash off soil
- Remove outer husks or leaves





What is "processing" of fruits, vegetables, mushrooms, or herbs?

Peeling

Shredding

Dehydrating

Bagging*

Canning*

Fermenting*

Slicing

Wrapping

Freezing

Waxing

Treatment for ripening

*These may be special processes that require additional training, certification, facilities, etc.

http://misadocuments.info/LFAC_local_produce.pdf





Farmers can do this, with potable water, appropriate facilities (not a kitchen in a private residence), and appropriate processes. Follow CGMPs.

Examples:

- Shredded, bagged cabbage
- Peeled, sliced carrots
- Chunks of squash
- Frozen blueberries
- Frozen apple slices



http://misadocuments.info/LFAC_local_produce.pdf

Questions about fruit & vegetable processing under the Product of the Farm Exclusion?





Fermented product:

Kombucha Vinegar

If your kombucha has too much alcohol, it comes under DPS and taxation. You have to really control your process.

Alcohol is regulated by Department of Public Safety. www.dps.state.mn.us

See fact sheet – DPS - AGTE





Alcohol:

Mead

Wine

Beer

Spirits

Alcohol is regulated by Department of Public Safety. www.dps.state.mn.us

Seek out fact sheets.

Federal Tax & Trade Bureau (TTB)





Beverages:
Kombucha
Herbal infusion or Tea
Fruit juice*
Vegetable juice*
Fruit/Vegetable juice blends*
Wheatgrass juice

http://misadocuments.info/LFAC_local_produce.pdf

* These may require special processes: pasteurization, juice HACCP (Hazard Analysis and Critical Control Processes)





Mixed-Ingredient Products:

Yes, this can be product of the farm so long as EVERY ingredient is produced by you on your farm or garden.

What if you can't produce every ingredient yourself?

Get a license!





Sometimes you might be better off to use the Cottage Food Exemption,

or to use an off-farm ingredient and get a license.





You are responsible for the safety of your product that enters commerce.

Even if other people mishandle the product after it leaves you, you may be held liable for injuries that may occur.

(Moral of the story: buy insurance)





Traceability <u>requirements</u> don't apply to every enterprise.

Traceability is a best practice regardless of requirement, and can help you manage risk



Any more questions about Product of the Farm?







Exclusion from license: Not Regularly Engaged in Food Business

M.S. 28A.15 Subd 2

* Occasional cakes





Exclusion from license: Not Regularly Engaged in Food Business

M.S. 28A.15 Subd 2

* Organization's Bake Sale





Exclusion from license:

Principal Mode of Business 28A.15 Subd 7

(Read entire section; be careful of "principal mode of business" and location of comma between clauses. Two separate groups of "persons" are described in the statute.)



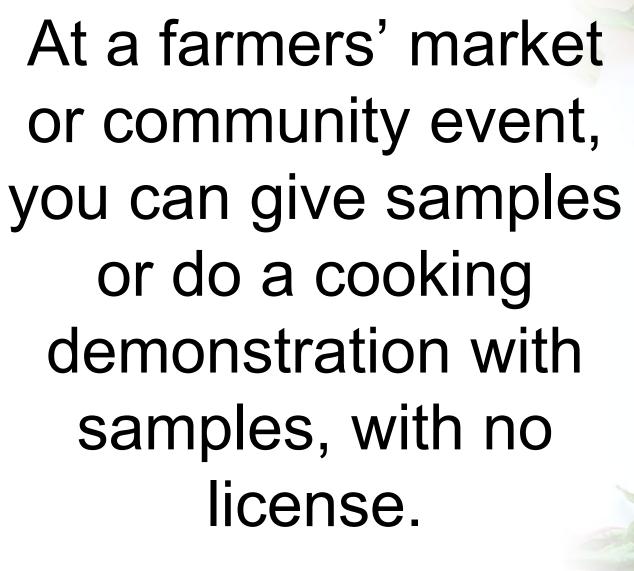


Exemption from licensing:

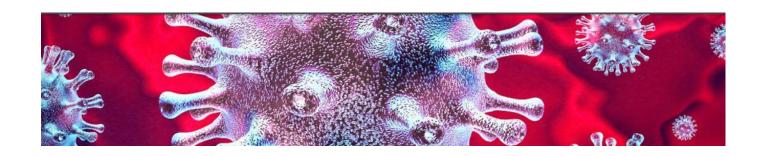
Food Sampling & Demonstration

M.S. 28A. 151









Except during the COVID-19 Crisis:

- On-site food consumption is forbidden at farmers' markets.
- This includes food sampling. No sampling allowed at least until the closure order for restaurants is lifted.



in MN Rule 4626.1855

(Except you do not need to have hot, pressurized water for ware-washing)

(But you do need warm water for handwashing)











Exemption from licensing:

Cottage Food

M.S. 28A.152





Cottage Food: Per Individual

- Registration with MDA is required!
- Training is required, online or in-person
- Training is good for three years

Tier 1:

- Up to \$5,000 in annual gross sales
- No registration fee

Tier 2:

- Up to \$18,000 in annual gross sales
- \$50 annual registration fee



https://www.misa.umn.edu/resources/local-food-sales-resources/cottage-food



Cottage Food vs. Licensed Local Food Sales

- Can make it in a home kitchen
- Non-potentially hazardous food
- \$18,000 sales cap per individual per year
- ALL sales to individual consumers
- NO sales to businesses or other food facilities
- Product delivery must be in person

- Must make it in an approved commercialgrade kitchen, not a private residence kitchen
- Any food product type is possible with appropriate facilities & training
- No sales cap
- Can sell to food businesses or food facilities
- Product delivery need not be in person





Cottage Food

Examples:

- Bakery products
- Flavored honey or maple syrup products
- Pickles, salsa, fermented products
- Jam, jelly, fruit syrup

The MN Farmers' Market Association has a long list of allowed Cottage Food items:

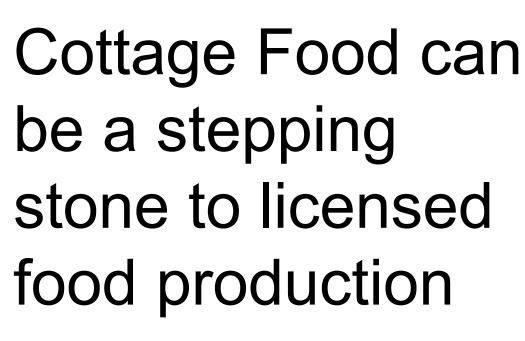
https://www.mfma.org/CFL

These product types can be made and sold to INDIVIDUALS under the Cottage Food exemption ...

BUT ...

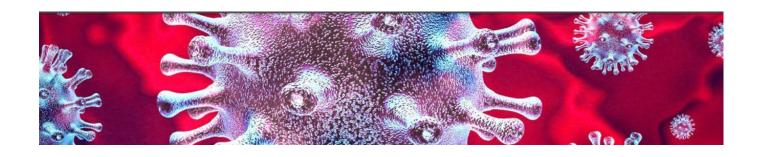
If you want to sell items to a food business or food facility, you can't do that under Cottage Food. Items must be made under a license in an approved facility.





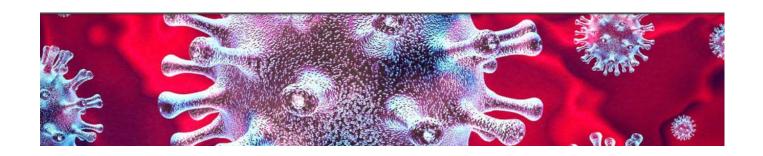






Cottage Food During COVID-19 Crisis:

- If you are doing porch pick-up, please protect those packages from the elements.
- Arranging pick-up at your location with physical distancing is allowed.
- Delivery directly to your customers with physical distancing is allowed.



Cottage Food During COVID-19 Crisis:

 Still not allowed: cottage food delivery through the mail or any other delivery service –

including FedEx, UPS, meal delivery services like DoorDash; or delivery through a farmers' market, farmer group, or other business entity.

Questions about Cottage Food?





Legal Local Food

Don't mix exclusions and exemptions!

You must meet all conditions of the exclusion or exemption in order to claim it.





Legal Local Food

Don't mix exclusions and exemptions!

EXCEPT: The exemption for sampling & demonstration can be combined with either Cottage Food or Product of the Farm.





Licensed Local Food Sales

Individual farmers or others can get licensed by the Minnesota Department of Agriculture to sell:

- Foods they didn't grow themselves on their owned or rented land
- Foods with off-farm ingredients added





Licensed Local Food – But what if food is donated?

"Sell" and "sale" mean keeping, offering, or exposing for sale, use, transporting, transferring, negotiating, soliciting, or exchanging food; having in possession with intent to sell, use, transport, negotiate, solicit, or exchange food; storing, manufacturing, producing, processing, packing, and holding of food for sale; dispensing or giving food; or supplying or applying food in the conduct of any food operation or carrying food in aid of traffic in food whether done or permitted in person or through others.

M.S. 34A.01 Subdivision 12 https://www.revisor.mn.gov/statutes/cite/34A.01



Licensed Local Food — But what if food is donated?

Cottage Food can be donated to a fundraiser bake sale.

Venison can be donated to a food bank/food shelf/feeding program through the Venison Donation Program

Traditional Native American foods, including wild game, can be donated to a public facility

Wild game can be donated to a registered charitable organization (facility and processing requirements)



Licensed Local Food — But what if food is donated?

Other than these specific examples, food that is donated must be eligible to be sold. It must be approved source.

Not Approved Source:

Custom-Exempt Meat & Poultry
Shell eggs not candled/graded/labeled
Wild-harvested wild game

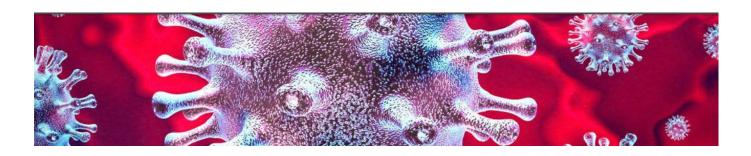




Licensed Local Food — products sold by others than the farmer who grew it:

- Community Supported Agriculture in which one farm buys from other, separate farms to fill their CSA box for customers
- Farmers' Market Aggregation
 (Products from multiple vendors are collected and sold by the farmers' market entity)
- Food hub sales
 (Products from farmers are collected and sold by a public or private entity with a goal of providing a market channel for local farmers and food makers)
- Broker/distributor sales
 (Businesses that purchase and resell or arrange for sale of large volumes of product)

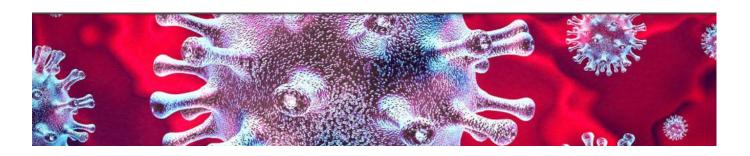




Aggregation of Products During COVID-19 Crisis

"The MDA plans to exercise licensing enforcement discretion for short-term, reasonable measures taken to comply with the COVID-19 requirements for social distancing and limiting the gathering of people, provided general food safety practices are maintained. Enforcement discretion is specifically because of COVID-19 and public health control measures."

Farmers' markets or groups of farmers, even without licenses, could do some multi-farm bundling and delivery of orders now to support social distancing, but would have to get licensed to keep up those practices after the enforcement discretion period ends.



Aggregation of Products During COVID-19 Crisis: Cottage Food not included

Enforcement discretion for aggregation of products does not extend to cottage food items.

- Cottage Food Producers (CFPs) still have to personally deliver their products to their customers.
- Entities that aggregate products can help CFPs advertise their products, but cannot handle payments on behalf of the CFPs.



Licensed Local Food -

products sold by others than the farmer who grew it:

Wholesale Produce Dealer License

* Totally separate from food licenses!

* Protects COMMERCE, not food safety.



Licensed Local Food -

products sold by others than the farmer who grew it:

Wholesale Produce Dealer License

Covers produce, poultry products, egg products, milk and milk products





Licensed Local Food — products sold by others than the

products sold by others than the farmer who grew it:

Wholesale Produce Dealer License

Does <u>not</u> apply to collaborative arrangements among farmers (i.e. farmers' market aggregation)





Licensed Local Food – added off-farm ingredients

- Bakery products
- Flavored honey or maple syrup products
- Pickles, salsa, fermented products
- Jam, jelly, fruit syrup
- Multi-ingredient products: soups, salads, sandwiches, sauces, spring rolls

http://misadocuments.info/AppendixB LocalFood Sourcing
Produce Other.pdf



WATER



Water

APPROVED WATER SUPPLY

For Rural Food Businesses



This fact sheet is for Minnesota rural and on-farm food business owners. All water used in food service or food manufacturing must come from an approved source.

Minnesota laws on water source:

Minnesota Rules 4626.0980

http://www.revisor.leg.state.mn.us/ rules/?id=4626.0980

Minnesota Rules 4720

http://www.revisor.leg.state.mn.us/ rules/Pid=4720

Minnesota Rules 4725

http://www.revisor.leg.state.mn.us/ rules/Pid=4725

Minnesota Statutes 31.175

construction code in place at the time the well was installed, and isolation distances have been maintained. If your days of operation and number of people present per day are more than 25 people on 60 days per year, see the sidebar: "What if my on-farm food business really takes off and I have a lot of people coming around?"

Public water supply.

If your farm or rural business location is already on a municipal or other type of public water supply, that is considered an approved source. Note: While the public water supply is considered an approved source, there will still be a requirement for

Your location's private well.

If your farm or rural business is not connected to a public water supply, you can, as part of the licensing process, request approval of a private well on the property as an approved source of water. The well must meet the Well Code in order to be approved. Key components of the approval process are onsite inspection, review of well construction records, submission of water test results, and verification of isolation distances.

Onsite Inspection





Water

Private Well?

- Must be constructed to Well Code
- Must have construction record (these were required after 1974)
- Must maintain isolation distances
- Water test for total coliform bacteria, nitrites/nitrates

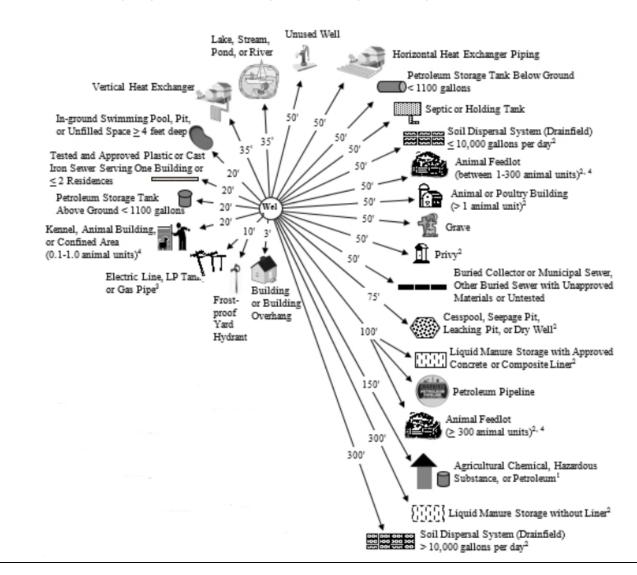




Protecting Your Well

Selected Well Isolation Distance Requirements

(See Minnesota Rules, chapter 4725 for a complete list of requirements.)





Private vs. Public Water Supply Threshold:

25 people served on 60 or more days of the year





"Serving" means having those people physically present in the location. You may have a rural meat processing plant that sends thousands of pounds of meat out the door per year, but the 25 people and 60 days applies only to people such as employees who are regularly present at the plant.







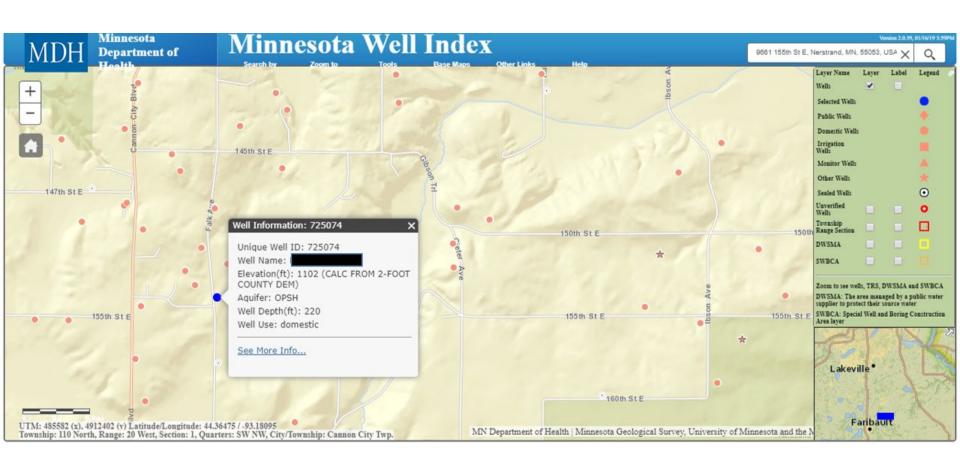
https://www.health.state.mn.us/communities/environment/water/mwi/index.html





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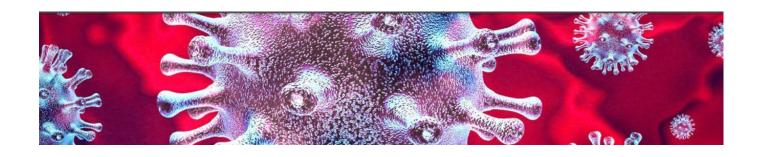




Food & Beverage Service







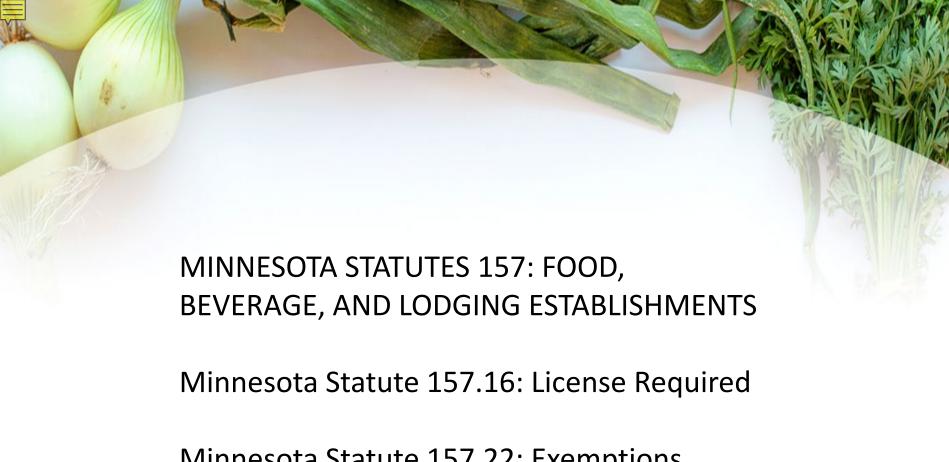
No Dining-In during COVID-19 Crisis:

- Food & beverage service establishments can still operate, with ordering and take-out only.
- Food & beverage service establishments still must be properly licensed.
- Food deliveries are allowed.



Come and get it! DO I NEED A LICENSE?

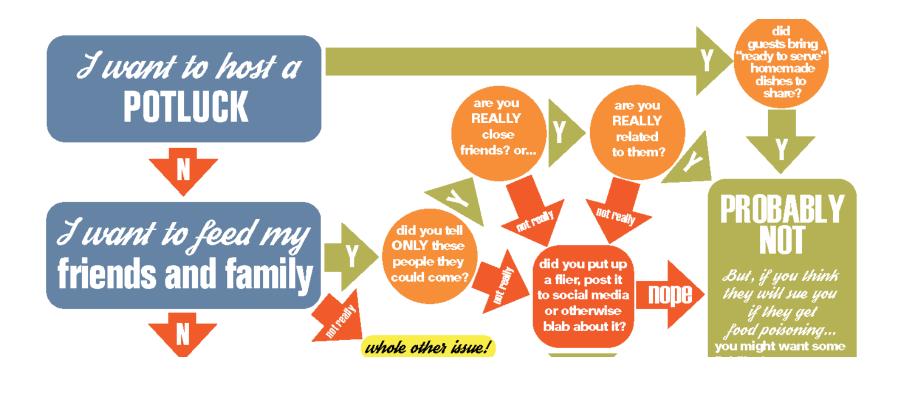
Before you ring the dinner bell - Let's discuss what you want to do.



Minnesota Statute 157.22: Exemptions

https://revisor.mn.gov/statutes/cite/157





What is a potluck?





What is a potluck?

Minnesota Statute 157.22 (Subdivision 8):

[No license is required for] food not prepared at an establishment and brought in by individuals attending a potluck event for consumption at the potluck event. An organization sponsoring a potluck event under this clause may advertise the potluck event to the public through any means. Individuals who are not members of an organization sponsoring a potluck event under this clause may attend the potluck event and consume the food at the event. Licensed food establishments other than schools cannot be sponsors of potluck events. A school may sponsor and hold potluck events in areas of the school other than the school's kitchen, provided that the school's kitchen is not used in any manner for the potluck event. For purposes of this clause, "school" means a public school as defined in section 120A.05, subdivisions 9, 11, 13, and 17, or a nonpublic school, church, or religious organization at which a child is provided with instruction in compliance with sections 120A.22 and 120A.24. Potluck event food shall not be brought into a licensed food establishment kitchen.



Church Lady Law



Minnesota Statute 157.22, Subdivisions 2 & 12





Weddings, funerals, fellowship meals

Since 1995, a licensing exemption has been in place that allows faithbased communities to serve food at weddings, funerals, and fellowship meals within the house of worship. Those are considered private events for the faith-based community "family," even if visitors may attend.





Church Lady Law 2012

In 2012, an exemption was added to allow faith-based communities to serve food at fundraisers or community events conducted in the building or on the grounds belonging to the faith-based community.





Church Lady Law

 There must be a certified food protection manager or a trained volunteer who trains food preparation workers in food safety

 U of MN Extension offers "Cooking Safely for a Crowd"





Fraternal, Sportsman, & Patriotic Organizations Exemption

Tax-exempt fraternal, sportsman, or patriotic organizations can hold fundraiser meals in their building or on their grounds; with homeprepared, donated food.

M.S. 157.22 Subdivision 7





University & College Exemption

Colleges and Universities that have gone through a process to establish their own health code are exempt from food licensing in buildings they own or operate.

M.S. 157.22 Subdivision 3





Soup & Chili Cookoff Exemption

Cook-off contests run as fundraisers by non-profit organizations are exempt from licensing. The language of the statute does specify "soup or chili."

M.S. 157.22 Subdivision 14





2019: Food Stand Exemption

Less than \$1,000/year in sales

 Operated as a Special Event or Seasonal Temporary Food Stand, with the 10- or 21-days of operation restrictions

Operated on private property





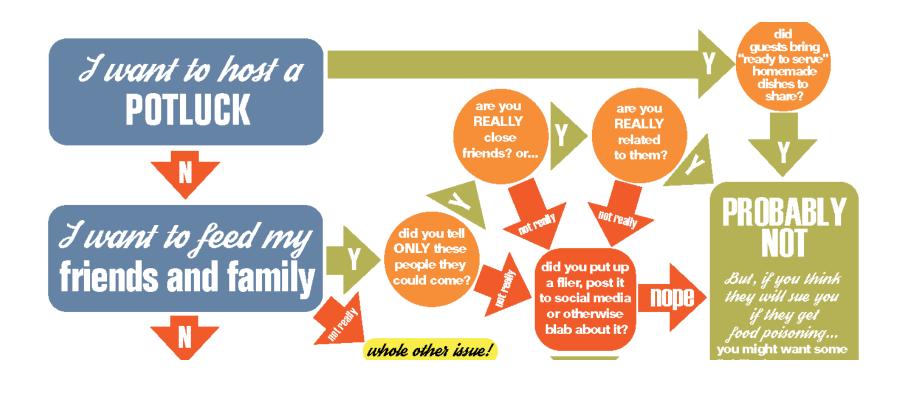
2019: Food Stand Exemption

- No restrictions on type of food; food need not be approved source.
- If potentially hazardous food is served, there must be a sign:

"The products sold at this stand are not subject to state inspection or regulation"

















*Twant to feed*ANY other people



But, what if...

there's just food around and people eat it

01...

I don't take money, just donations

I have everyone sign a waiver

and...

and...

If ands or buts were candy and nuts, then every day would be Christmas.



"If your farm business is serving food to the public, the licensing process applies. Serving food on your farm may be done for business reasons even if the product is free. If serving food boosts your farm's name recognition, builds awareness, advertises products, or simply builds goodwill in the community for your farm, it is part of the business."

-- Attorney Rachel Armstrong, Farm Commons; quoted in Come & Get It! (p. 8)

What if I just take donations?

Minnesota Statute 34A.01 Subdivision 12:

Sell; sale.

"Sell" and "sale" mean keeping, offering, or exposing for sale, use, transporting, transferring, negotiating, soliciting, or exchanging food; having in possession with intent to sell, use, transport, negotiate, solicit, or exchange food; storing, manufacturing, producing, processing, packing, and holding of food for sale; dispensing or giving food; or supplying or applying food in the conduct of any food operation or carrying food in aid of traffic in food whether done or permitted in person or through others.

https://revisor.mn.gov/statutes/cite/34A.01



"The law applies regardless of whether the guests want it to apply or not. Asking individuals to waive their rights or give your farm permission to serve from an unlicensed facility will not defeat the law."

--- Attorney Rachel Armstrong, Farm Commons, quoted in Come & Get It! (p.8)



I want to feed ANY other people



But, what if...

there's just food around and people eat it

07...

I don't take money, just donations

01...

I have everyone sign a waiver

and...

and...

If ands or buts were candy and nuts, then every day would be Christmas.



you STILL need a license

Certified Food Protection Manager

If you need a license, you may also need to employ or become a Certified Food Protection Manager (CFPM).

M.S. 157.011; MN Rules 4626.0025 – 4626.0035



Certified Food Protection Manager

- * The CFPM is responsible for ensuring food safety in your food and beverage service operation.
- * The CFPM trains other staff in food safety, and appoints a Person in Charge (PIC) for each shift.
- * There must always be a PIC present when the business is operating.



CFPMs are not required for:

- Low-risk food establishments
- Special event food stands
- Establishments licensed as "Retail Food Vehicle/Portable Structure or Cart"
- Establishments with very limited types of food handling



How do you become a CFPM?

- Take training class and pass an approved exam.
- Receive your exam certificate
- Send an application, your exam certificate, and a \$35 fee to the Minnesota Department of Health.



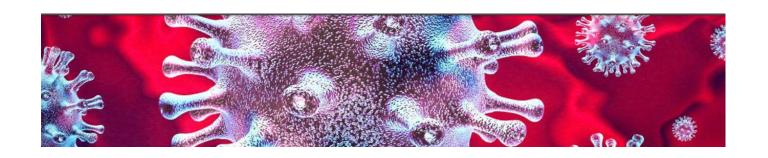
Questions?





Okay, how do I get a license?





Licensing and inspections are ongoing during the COVID-19 crisis.

If you want to start a new food business, the agencies will work with you.





Ag

Product Sales



Wikipedia Commons

Minnesota Statute 28A

Health

Food & Beverage Service



The Wallpaper Co.

Minnesota Statute 157

Ag: Food Processing

* Food manufacturing:

processing of raw ingredients into packaged foods such as jars of pickles, frozen pizzas, boxes of cereal, cartons of milk



Ag: Product Sales

* Food handling:

Buying and selling of packaged food products, bakery products, bulk food in dispensers, raw meats, or whole, raw fruits & veggies



Ag: Product Sales

* Farmers' sales of their own farm products



Ag: Other Commercial Food Activities

* Other food things that don't fall under the jurisdiction of the Minnesota Department of Health

(example: meat slaughter & processing)



MN Department of Health

Food and beverage service: preparing and serving foods to individuals





Jurisdiction



Health

Food & Beverage Service

Minnesota Statute 157



Physical Location 51% Rule





Physical Location:

1 food license (either Ag or Health)

- per location
- per legal entity





51% Rule:

The majority of dollar sales at a location determines the license type





Jurisdiction

51% Rule:

Applies to <u>Licenses</u>, not <u>Facilities</u> and not <u>Processes</u>.

(You always need the appropriate equipment and process for what you're doing.)



Licenses

Minnesota Department of Health

License Types:





Licenses

Special Event Food Stand

Food cart

Seasonal Temporary Food Stand

Seasonal Permanent Food Stand

Mobile unit (food truck)

Food & Beverage Establishment – Category 1, 2, or 3

Minnesota Statute 157.16 https://revisor.mn.gov/statutes/?id=157.16





Licenses

MDA License Types:

- * Retail Food Handler
- * Wholesale Food Handler
- * Wholesale Food Manufacturer/Processor
- * Food Broker





What do MDH licenses cost?

Special Event Food Stand: \$55/yr

Seasonal or Mobile: \$85/yr

Food Establishment: Annual base fee: \$165/yr + additional \$110 to \$385 depending on risk category





Additional one-time cost for Plan Review for <u>retail</u> licenses.

MDH Plan Review fee:

- Not required for Special Event Food Stand
- \$250 to \$500 for other license types, depending on risk category





What do MDA licenses cost?

Retail Food Handler: \$77/yr

Wholesale Food Handler: \$57/yr

(These are the lowest rates. Fees increase as annual revenue increases.)



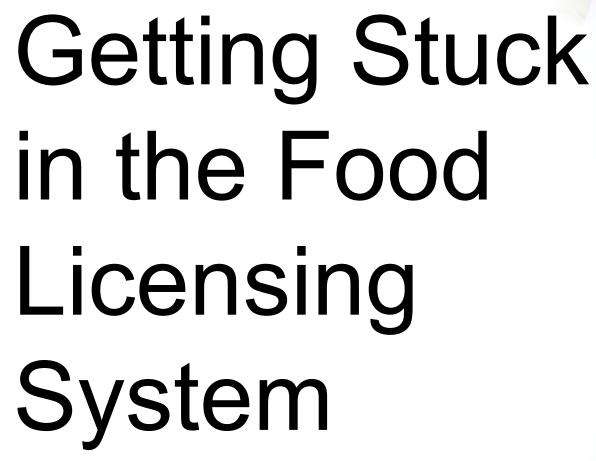


Additional one-time cost for Plan Review for <u>retail</u> licenses.

MDA Plan Review fee: \$200 to \$425, based on square footage





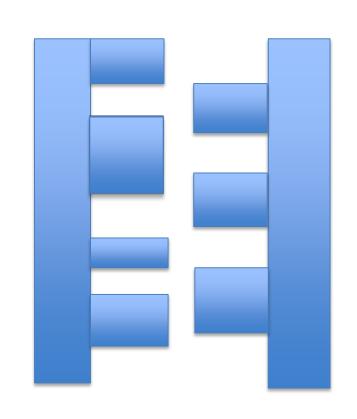






Ag

Product Sales



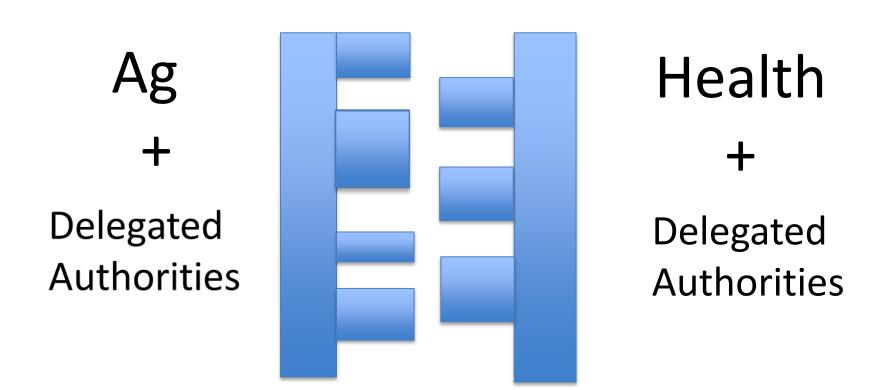
Health

Food &
Beverage
Service

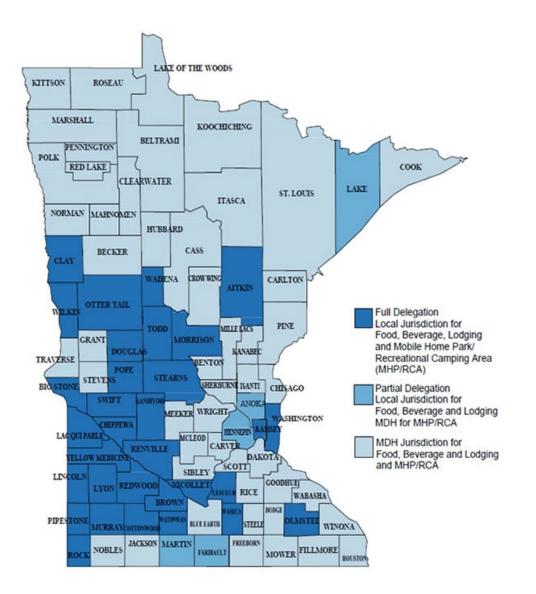
Local Food System



Be alert to situations that need clarification!



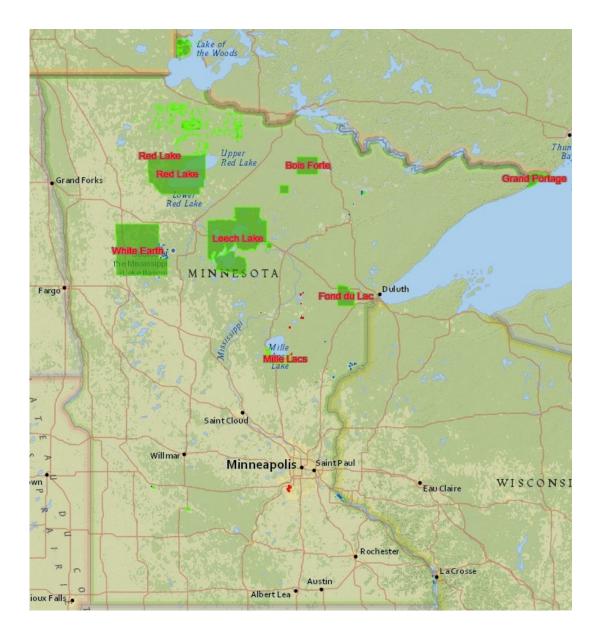




MN Dept. of Health Map of Delegated Authorities

www.health.state.mn.us/divs/eh/food/license/delegation.html





Tribal lands within MN state boundaries



MDA has 7 delegated authorities

BUT only delegates authority for retail food facilities

(No delegation for wholesale handling or manufacturing or meat)



MDA delegated authorities cannot be more restrictive than the MDA. The state food code is a minimum and maximum code for MDA.

M.S. 28A.06



* Delegated Authorities under both MDA and MDH may have different license names and fee structures



Break – followed by scenarios to be discussed in small groups



1. A farmer wants to construct an on-farm commercial-grade kitchen to manufacture a food product for local and regional sales.

[County with Health delegation]



KZ - The K family is putting in a commercial kitchen on the farm. County guy says commercial kitchen is a restaurant so needs a hood; MDA says no hood no resolution.

KZ - They are doing: food processing/product manufacturing.

J. - Is this a commercial kitchen for food processing/product manufacturing, or are they doing on-farm food service?



J. - In that case the local delegated authority shouldn't have jurisdiction over it -- it's MDA jurisdiction. The only thing County should be dealing with is the zoning, septic, and water.

KZ – K. is reluctant to really piss off his local because that's who he has to deal with long term, right?

J. - Why does he have to deal with his local guy in either the short or the long-term? If he's doing food manufacturing/processing, his inspector should be an MDA inspector -- not the local guy.



Epilogue, 3/21/17:

K. had gone back and forth between the local delegated authority and the MDA inspector over the ventilation hood requirement, and finally the local delegated authority person had thrown up his hands and agreed it was MDA's call.

2. Multi-location food service with central office space wants to set up a walk-in cooler at the office for collection & distribution of local veggies to their own feeding sites.

[City with both Ag and Health delegation authority]



3. Food entrepreneur wants to manufacture a packaged dry snack product out of a rented commercial-grade kitchen and sell it to grocery and convenience stores.

[City without delegation authority]



4. Local farmers' market wants to collect produce from multiple vendors to fill orders from schools, hospitals, & restaurants in that county and adjacent counties.

[County without delegation authority]



5. Event planner wants to arrange an on-farm festival that includes a dinner with ingredients sourced from several local farms, plus a pop-up farmers' market.

[County with Health delegation]



6. County SHIP coordinator wants to establish a Farm to School program in a school district, with direct purchasing of food from area farmers.

[County with delegation]



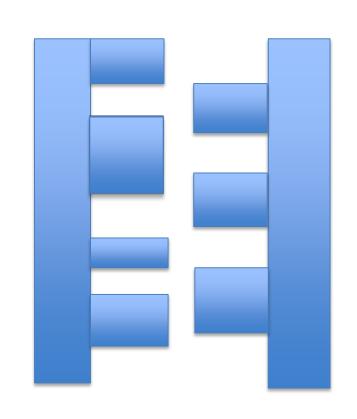
7. Local civic group wants to offer a summer lunch program for area youth on three days per week.

[County with delegation]



Ag

Product Sales



Health

Food &
Beverage
Service

Local Food System

Don't Stay Stuck!





Reach out for help:

- Agree with your inspector to ask for clarification from agency supervisors
- Contact agency supervisors on your own
- Contact an organization to help you get clarification from agencies









Food Innovation Team





Innovation Team Intake Pathways

MDH Delegated authorities MDA Food & **Feed Division** administrators **MDA**

Community-based groups with food system expertise



Innovation Team

- MDA
- MDH
- Delegated authorities
- Local food/maker community groups
- License applicant
- Ad hoc experts

Thank you!

Jane Grimsbo Jewett
Associate Director
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Blazing Trails through the Jungle of Local Food Regulations

www.misa.umn.edu/resources/blazing-trails



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